

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND**

**AUDIT REPORT**

**FOR THE YEAR ENDED  
JUNE 30, 2025**

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
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JUNE 30, 2025**

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**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
INTRODUCTION  
JUNE 30, 2025**

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The East Side Union High School District was established in 1949 and is located in Santa Clara County. There were no changes in the boundaries of the District during the current year. The District operates 11 high schools, 3 adult education sites, 1 independent study program, 4 continuation schools and 1 alternative school.

In an election held on November 6, 2012, the voters authorized the District to issue and sell not more than \$120,000,000 principal amount of general obligation bonds. These bonds were issued to finance the construction and modernization of school facilities.

The County is obligated to levy ad valorem taxes upon all property within the District for the payment of interest on and principal of the bonds. The County records the collection of taxes and payments of bond principal and interest in a separate fund, which is not reported here. As of June 30, 2025, the District has issued two separate series, A-B of General Obligation Bonds.

**2024 Refunding Bonds**

*Series A.* On May 23, 2024, the District issued 2024 Refunding General Obligation Bonds Series A in the amount of \$88,230,000. The Refunding Bonds were issued as serial bonds with interest rates of 5.00% and maturities between August 1, 2024 and August 1, 2036. The Refunding Bonds were issued by the District to refund various bonds, including \$13,080,000 of the District's outstanding General Obligation Bonds, 2012 Election, Series A issued on November 27, 2013 in the original principal amount of \$20,000,000.

The refunding decreased the District's overall total debt service payments by \$9,275,192. The transaction resulted in an economic gain (difference between the present value of the debt service on the old and the new debt) of \$7,746,999.

*Series B.* On May 23, 2024, the District issued 2024 Refunding General Obligation Bonds Series B (Tender Bonds) in the amount of \$129,195,000. The Refunding Bonds were issued as serial bonds with interest rates of 3.00% to 5.00% and maturities between August 1, 2024 and August 1, 2037. The District has released the tender offer inviting owners of the target bonds listed in the tender offer to tender such target bonds for purchase by the District. Such purchase of tendered target bonds is intended to be financed with the net proceeds of the Tender Refunding Bonds. The purpose of the tender offer is to refund the target bonds on the date of issuance of the Tender Refunding Bonds in order to produce present value debt service savings.

The proceeds of the Tender Refunding Bonds were applied to purchase various Target Bonds, including \$33,415,000 of the District's outstanding General Obligation Bonds, 2012 Election, Series B issued on July 8, 2015 in the original principal amount of \$100,000,000.

The refunding decreased the District's overall total debt service payments by \$18,851,387. The transaction resulted in an economic gain (difference between the present value of the debt service on the old and the new debt) of \$12,814,288.

**2025 Refunding Bonds**

*Series B.* During April 2025, the District issued \$41,965,000 in general obligation bonds with an interest rate of 5.00% to advance refund \$6,710,000 of 2015 Refunding bonds and \$37,350,000 of Election of 2012, Series B bonds. The net proceeds were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased, and the liability for the defeased bonds is not reported on the statement of net position.

The advance refunding decreases the total debt service payments, including principal and interest, over the next ten years by \$3,665,007, resulting in an economic gain (difference between the present values of the old and new debt service payments) of \$2,691,197.

**REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**Independent Auditors' Report

2012 Measure I Citizens' Oversight Committee and  
Governing Board  
East Side Union High School District  
San Jose, California

**Report on the Audit of the Financial Statements*****Opinion***

We have audited the accompanying financial statements of the 2012 Measure I Bond Building Fund of East Side Union High School District (the "District"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the 2012 Measure I Bond Building Fund of East Side Union High School District, as of June 30, 2025, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Emphasis of Matter***

As discussed in Note 1, the financial statements present only the 2012 Measure I Bond Building Fund and do not purport to, and do not present fairly the financial position of the East Side Union High School District, as of June 30, 2025, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user of the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2025 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters specific to the 2012 Measure I Bond Building Fund. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance specific to the 2012 Measure I Bond Building Fund.

## ***Report of Other Legal and Regulatory Requirements***

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have issued our performance audit dated December 19, 2025 on our consideration of the District's compliance with the requirements of Proposition 39 as it directly relates to the 2012 Measure I Bond Building Fund. That report is an integral part of our audit of the 2012 Measure I Bond Building Fund of East Side Union High School District, as of and for the year ended June 30, 2025, and should be considered in assessing the results of our financial audit.

*Christy White, Inc.*

San Diego, California  
December 19, 2025

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## **FINANCIAL SECTION**

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**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
BALANCE SHEET  
JUNE 30, 2025**

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**ASSETS**

Cash and investments	\$	8,724,072
Accounts receivable		78,848
Prepaid expenditures		6,683
<b>Total Assets</b>	<b>\$</b>	<b>8,809,603</b>

**LIABILITIES**

Accrued liabilities	\$	165,725
<b>Total Liabilities</b>		<b>165,725</b>

**FUND BALANCES**

Restricted for Measure I 2012 projects		8,637,195
Nonspendable		6,683
<b>Total Fund Balances</b>		<b>8,643,878</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$</b>	<b>8,809,603</b>

The accompanying notes to financial statements are an integral part of this statement.

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
FOR THE YEAR ENDED JUNE 30, 2025**

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**REVENUES**

Interest income	\$ 311,294
Net increase (decrease) in the fair value of investments	142,362
Other state sources	<u>239</u>
<b>Total Revenues</b>	<u><u>453,895</u></u>

**EXPENDITURES**

Current	
Facilities acquisition and construction	<u>561,919</u>
<b>Total Expenditures</b>	<u><u>561,919</u></u>

**NET CHANGE IN FUND BALANCE**

	(108,024)
<b>Fund Balance - Beginning</b>	<u>8,751,902</u>
<b>Fund Balance - Ending</b>	<u><u>\$ 8,643,878</u></u>

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Financial Reporting Entity**

The East Side Union High School District (the “District”) accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

An oversight committee to the District's Governing Board and Superintendent, called the Citizens' Oversight Committee (COC), was established pursuant to the requirements of state law and the provisions of the 2012 Measure I bond. The COC is required by state law to actively review and report on the proper expenditure of taxpayers' money for school construction. The COC provides oversight and advises the public whether the District is spending the 2012 Measure I bond funds for school capital improvements within the scope of projects outlined in the 2012 Measure I bond project list. In fulfilling its duties, the COC reviews, among other things, the District's annual performance and financial audits of 2012 Measure I activity.

The statements presented are for the individual 2012 Measure I Bond Building Fund of the District, consisting of the net construction proceeds of Election 2012 Series A and Series B, as issued by the District, through the County of Santa Clara, and are not intended to be a complete presentation of the District's financial position or results of operations. There are no related parties or component units included in this financial statement presentation.

**B. Basis of Accounting**

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. “Available” means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

**C. Cash and Cash Equivalents**

The District's cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include cash with county treasury balances for purposes of the statement of cash flows.

**D. Interfund Balances**

Receivables and payables resulting from short-term interfund loans are classified as "Due from other funds/Due to other funds."

**E. Accrued Liabilities**

In general, payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the fund.

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**F. Fund Balance**

Under GASB Statement No. 54, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The fund balance in 2012 Measure I is considered restricted and nonspendable.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

The nonspendable fund balance classification reflects amounts that are not in spendable form. Examples include inventory, lease receivables (net of related deferred inflows), prepaid items, the long-term portion of loans receivable, and nonfinancial assets held for resale. This classification also reflects amounts that are in spendable form but that are legally or contractually required to remain intact, such as the principal of a permanent endowment.

**G. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements.

**H. Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**I. Budgetary Data**

The budgetary process is prescribed by provisions of the California Education Code and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The District governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

**NOTE 2 – CASH AND INVESTMENTS**

Cash and investments as of June 30, 2025 consisted of \$8,724,072 deposited in the Santa Clara County Treasury Investment Pool.

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 2 – CASH AND INVESTMENTS (continued)**

**A. Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the state; U.S. Treasury instruments; registered state warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; collateralized mortgage obligations; and the County Investment Pool.

**Investment in County Treasury** – The District maintains substantially all of its cash in the County Treasury in accordance with *Education Code Section 41001*. The Santa Clara County Treasurer’s pooled investments are managed by the County Treasurer who reports on a monthly basis to the board of supervisors. In addition, the function of the County Treasury Oversight Committee is to review and monitor the County’s investment policy. The committee membership includes the Treasurer and Tax Collector, the Auditor-Controller, Chief Administrative Officer, Superintendent of Schools Representative, and a public member. The fair value of the District’s investment in the pool is based upon the District’s pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

**B. General Authorizations**

Except for investments by trustees of debt proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. Additional information about the investment policy of the County Treasurer and Tax Collector may be obtained from its website. The table below identifies the investment types permitted by California Government Code.

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker’s Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
 2012 MEASURE I BOND BUILDING FUND  
 NOTES TO FINANCIAL STATEMENTS, continued  
 JUNE 30, 2025**

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**NOTE 2 – CASH AND INVESTMENTS (continued)**

**C. Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains a pooled investment with the County Treasury with a fair value of approximately \$8,724,072. The average weighted maturity for this pool is 415 days.

**D. Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the County Treasury are not required to be rated.

**E. Fair Value**

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the Santa Clara County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The District's fair value measurements at June 30, 2025 were as follows:

	<b><u>Uncategorized</u></b>
Investment in county treasury	<u>\$ 8,724,072</u>
<b>Total</b>	<b><u>\$ 8,724,072</u></b>

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 3 – ACCOUNTS RECEIVABLE**

Accounts receivable at June 30, 2025 consisted of \$78,848 in interest accrued on investments held with the county treasury.

**NOTE 4 – ACCRUED LIABILITIES**

Accrued liabilities at June 30, 2025 consisted of \$165,725 in construction-related liabilities.

**NOTE 5 – COMMITMENTS AND CONTINGENCIES**

**A. Litigation**

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2025.

**B. Construction Commitments**

As of June 30, 2025, the District had commitments with respect to unfinished 2012 Measure I Bond capital projects of \$166,965.

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## **OTHER INDEPENDENT AUDITORS' REPORTS**

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER  
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Independent Auditors' Report

2012 Measure I Citizens' Oversight Committee and  
Governing Board  
East Side Union High School District  
San Jose, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the 2012 Measure I Bond Building Fund of East Side Union High School District (the "District"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the East Side Union High School District's basic financial statements of the 2012 Measure I Bond Building Fund, and have issued our report thereon dated December 19, 2025.

***Emphasis of Matter***

As discussed in Note 1, the financial statements of the 2012 Measure I Bond Building Fund of East Side Union High School District are intended to present the financial position and the changes in financial position attributable to the transactions of that Fund. They do not purport to, and do not, present fairly the financial position of the District as of June 30, 2025, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements of the 2012 Measure I Bond Building Fund of East Side Union High School District, we considered East Side Union High School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements of the 2012 Measure I Bond Building Fund, but not for the purpose of expressing an opinion on the effectiveness of East Side Union High School District's internal control. Accordingly, we do not express an opinion on the effectiveness of East Side Union High School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the 2012 Measure I Bond Building Fund are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Christy White, Inc.*

San Diego, California  
December 19, 2025

**REPORT ON PERFORMANCE**Independent Auditors' Report

2012 Measure I Citizens' Oversight Committee and  
Governing Board  
East Side Union High School District  
San Jose, California

We were engaged to conduct a performance audit of the 2012 Measure I Bond Building Fund of East Side Union High School District (the "District") for the year ended June 30, 2025.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution and Appendix A contained in the *2024-2025 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* issued by the California Education Audit Appeals Panel. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution, but not for the purpose of expressing an opinion of the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

The results of our tests indicated that the District, in all significant respects, expended 2012 Measure I Bond Building Fund only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. The procedures performed and the related results are further described in the accompanying audit procedures and results section.

This report is intended solely for the information and use of the District, and is not intended to be and should not be used by anyone other than this specified party.

*Christy White, Inc.*

San Diego, California  
December 19, 2025

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## **AUDIT PROCEDURES AND RESULTS SECTION**

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**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
AUDIT PROCEDURES AND RESULTS  
FOR THE YEAR ENDED JUNE 30, 2025**

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**SECTION I – FINANCIAL AUDIT PROCEDURES AND RESULTS**

**Financial Statements**

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As mentioned in the Report on Financial Statements, we have issued an unmodified opinion over the financial statements of the 2012 Measure I Bond Building Fund as of and for the year ended June 30, 2025.

**Internal Control Evaluation**

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We tested internal controls over financial reporting and compliance with laws, regulations, or provisions of contracts or agreements and have determined through our inquiry of management and our evaluation of District processes that no significant deficiencies were noted.

**SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS**

**Facility Project Expenditures**

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We selected a representative sample of expenditures charged to the 2012 Measure I Bond Building Fund and reviewed supporting documentation to ensure funds were properly expended on specific project(s) listed in the text of the 2012 Measure I ballot.

We tested approximately \$160 thousand of non-personnel expenditures or 29.00% of current year 2012 Measure I Bond Building Fund expenditures for validity, allowability, and accuracy and concluded that the sampled expenditures were in compliance with the terms of 2012 Measure I ballot language, the District approved facilities plan, and applicable state laws and regulations.

**Personnel Expenditures**

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We reviewed salaries and benefits charged to the 2012 Measure I Bond Building Fund to verify that the personnel expenditures were allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General, which concluded that “a school district may use Proposition 39 school bond proceeds to pay the salaries of district employees to the extent they perform administrative oversight work on construction projects authorized by a voter approved bond measure.”

We reviewed a listing of all employees charged to the 2012 Measure I Bond Building Fund and found that all employees held positions applicable to the local school construction bond. Further, we selected a sample of 10 employees charged to review personnel files and personnel action reports for proper allocation of salaries and benefits. Based on our testing, salary transactions were not used for general administration operations. Personnel costs charged to the 2012 Measure I Bond Building Fund appeared allowable.

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
AUDIT PROCEDURES AND RESULTS, continued  
FOR THE YEAR ENDED JUNE 30, 2025**

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**SECTION II – PERFORMANCE AUDIT PROCEDURES AND RESULTS (continued)**

**Contract Bidding Procedures**

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We reviewed a listing of contracts awarded during the fiscal year ended June 30, 2025 and selected a sample to ensure that contracts for public projects followed appropriate bidding procedures per applicable Public Contract Code. Additionally, we reviewed overall expenditures by vendor in order to determine if multiple projects under the applicable bidding threshold were identified to suggest any possible bid-splitting.

For the year ended June 30, 2025, we reviewed the contract bidding procedures for compliance with applicable sections of Public Contract Code and industry standards of CUPCCAA contracts in relation to the contract with R.C. Benson & Sons Inc. General Contractors for the District-Wide Site Improvements (PH-Covered Walkway 2025) and District-Wide Roofing (PH) projects.

Based on our review of overall expenditures and projects by vendor, no instances or possible indications of bid-splitting were identified. The District appears to be properly reviewing projects and applying appropriate procedures over contract and bidding procedures.

**Contract Change Order Procedures**

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We reviewed a listing of contracts and change orders during the fiscal year ended June 30, 2025 and selected a sample to ensure that change orders were properly approved and in accordance with District policies. Additionally, cumulative change orders for any given contract were reviewed to ensure that total change orders did not exceed ten percent of the total original contract.

We reviewed one (1) change order related to 2012 Measure I Bond Building Fund and verified that the total of the change orders did not exceed ten percent of the total contract. All change orders were properly reviewed and approved by management and the governing board in accordance with District policy.

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## **FINDINGS AND RECOMMENDATIONS SECTION**

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**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I BOND BUILDING FUND  
SCHEDULE OF FINDINGS AND RECOMMENDATIONS  
FOR THE YEAR ENDED JUNE 30, 2025**

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**PART I – FINANCIAL STATEMENT FINDINGS**

There were no financial statement findings for the year ended June 30, 2025.

**PART II – PERFORMANCE AUDIT FINDINGS**

There were no findings or recommendations related to local school construction bonds for the year ended June 30, 2025.

**PART III – PRIOR AUDIT FINDINGS**

**Finding 2024-001: Time Accounting**

**Criteria:** State Attorney General Opinion 04-110 states “that a school district may use Proposition 39 school bond proceeds to pay the salaries of district employees to the extent they perform administrative oversight work on construction projects authorized by a voter approved bond measure.” To support salaries and wages for employees that work on bond projects, local educational agencies should maintain time and effort records that accurately reflect the work performed. These time and effort records should: (1) include a Position Control Report to verify that individual employees charged are allowable under the Bond, (2) document that the salaries are reasonable based on the District’s salary schedule, and (3) documentation must show the employee requisition in their personnel file.

**Condition:** The District did not maintain time and effort documentation to support salaries and benefits charged to bond funds at the time of the audit.

**Effect:** Without adequate controls in place, salaries charged to the bond funds could be incorrect.

**Context:** We sampled three (3) out of a total of 23 employees charged to Measure I. All three employees were missing supporting documentation.

**Cause:** The District did not have sufficient time and effort procedures to ensure that their records were supported by a system of internal controls which provides reasonable assurance that the charges were accurate, allowable, and properly allocated.

**Recommendation:** We recommend that the District develop policies and procedures, to ensure that all salaries and wages charged to bond funds are properly supported by a system of internal controls.

**District’s Response:** The District’s accounting department has already begun sending out monthly Personnel Activity Reports (PARs) for employees to complete. The department will follow-up with each employee to ensure the forms are being completed timely and accurately. Then, if necessary, adjustments will be made to the salaries being charged to the fund.

**Current Status:** Implemented.