

**EAST SIDE UNION HIGH SCHOOL DISTRICT**

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**2012 MEASURE I FUND  
ANNUAL FINANCIAL REPORT  
AND PERFORMANCE AUDIT**

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**FOR THE YEAR ENDED JUNE 30, 2014**

**EAST SIDE UNION HIGH SCHOOL DISTRICT**

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**2012 MEASURE I FUND  
ANNUAL FINANCIAL REPORT**

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**FOR THE YEAR ENDED JUNE 30, 2014**

# **EAST SIDE UNION HIGH SCHOOL DISTRICT**

## **2012 MEASURE I FUND**

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**JUNE 30, 2014**

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## INDEPENDENT AUDITOR'S REPORT

Governing Board and  
Citizens Oversight Committee  
East Side Union High School District  
San Jose, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the East Side Union High School District's (the District), 2012 Measure I Fund (the Fund), as of and for the year ended June 30, 2014, and the related notes to the financial statements, as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of financial statements, whether due to error or fraud. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

**Opinion**

In our opinion, the financial statements referred to previously present fairly, in all material respects, the financial position of the 2012 Measure I Fund of the East Side Union High School District at June 30, 2014, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note 1, the financial statements present only the financial activities of the 2012 Measure I Fund, as of June 30, 2014, and are not intended to present fairly the financial position and the results of operations of East Side Union High School District in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 2, 2014, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered with the results of our audit.



Palo Alto, California  
December 2, 2014

**EAST SIDE UNION HIGH SCHOOL DISTRICT**

**2012 MEASURE I FUND**

**BALANCE SHEET**

**JUNE 30, 2014**

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**ASSETS**

Deposits and investments	\$ 18,632,190
Interest receivable	18,673
Total Assets	<u>\$ 18,650,863</u>

**LIABILITIES AND FUND BALANCES**

**LIABILITIES**

Vendor payable	\$ 353,528
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**FUND BALANCE**

Restricted for capital projects	18,297,335
Total Liabilities and Fund Balance	<u>\$ 18,650,863</u>

The accompanying notes are an integral part of these financial statements.

**EAST SIDE UNION HIGH SCHOOL DISTRICT**

**2012 MEASURE I FUND  
STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2014**

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**REVENUES**

Investment income	\$ 47,235
Proceeds from sale of Bonds	20,016,391
Total Revenues	<u>20,063,626</u>

**EXPENDITURES**

Current Expenditures	
Classified salaries	38,423
Employees benefits	15,583
Supplies	301,732
Services and other operating expenses	343,234
Capital Outlay	1,067,319
Total Expenditures	<u>1,766,291</u>

<b>EXCESS OF EXPENDITURES OVER REVENUES</b>	18,297,335
<b>FUND BALANCE - BEGINNING</b>	-
<b>FUND BALANCE - ENDING</b>	<u>\$ 18,297,335</u>

The accompanying notes are an integral part of these financial statements.

# **EAST SIDE UNION HIGH SCHOOL DISTRICT**

## **2012 MEASURE I FUND NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014**

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### ***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES***

The accounting policies of the 2012 Measure I Fund (the Fund) of the East Side Union High School District (the District) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB).

#### **Financial Reporting Entity**

The financial statements include the financial activity of the Fund only. The Fund was established to account for the expenditures of general obligation bonds issued under the Measure I Election of 2012 (the Measure). These financial statements are not intended to present the financial position and results of operations of the East Side Union High School District as a whole, in conformity with accounting principles generally accepted in the United States of America. The authorized issuance amount of the bonds is \$120,000,000. The first series of bonds in the amount of \$20,000,000 were sold on November 13, 2013.

#### **Fund Accounting**

The operations of the Fund are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

#### **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements of the Fund are accounted for using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Using this measurement focus, only current assets and current liabilities are included in the balance sheet. Long-term debt is not included as a liability of the Fund, but is disclosed separately in the notes to financial statements. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current fiscal period. Expenditures are recognized in the accounting period in which the liability is incurred.



# EAST SIDE UNION HIGH SCHOOL DISTRICT

## 2012 MEASURE I FUND NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

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### Fund Balance - Governmental Funds

As of June 30, 2014, fund balance of the Fund is classified as restricted for capital projects.

Restricted funds can only be spent for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

### NOTE 2 - INVESTMENTS

#### Policies and Practices

The District, alongside with the Fund, is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State: U.S. Treasury instrument; registered State warrants or treasury notes: securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreement; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security, and collateralized mortgage obligations.

#### Investment in County Treasury

The District, alongside with the Fund, is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statement at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

	Reported Amount	Fair Value
Deposits with county treasurer	<u>\$ 18,632,190</u>	<u>\$ 18,653,058</u>

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The Fund manages its exposure to interest rate risk by depositing substantially all of its funds in the County Treasury Pool. The fair value of this investment is approximately \$18,653,058 with an average maturity of 416 days.

**EAST SIDE UNION HIGH SCHOOL DISTRICT**

**2012 MEASURE I FUND  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2014**

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**NOTE 3 - GENERAL LONG-TERM DEBT**

The 2012 Measure I general obligation bonds are outstanding as follows:

Issue Title	Maturity Date	Interest Rate	Original Issue	Bonds Outstanding July 1, 2013	Issued	Bonds Outstanding June 30, 2014
2012 Series A	2038	2.0%-5.0%	\$ 20,000,000	\$ -	\$ 20,000,000	\$ 20,000,000

Debt service requirements of the 2012 Measure I bond program, are outstanding as follows:

Fiscal Year	Principal	Interest to Maturity	Total
2015	\$ 1,140,000	\$ 439,296	\$ 1,579,296
2016	860,000	855,794	1,715,794
2017	465,000	829,994	1,294,994
2018	485,000	811,394	1,296,394
2019	500,000	791,994	1,291,994
2020-2024	2,820,000	3,661,819	6,481,819
2025-2029	3,575,000	2,897,219	6,472,219
2030-2034	4,410,000	2,063,669	6,473,669
2035-2038	5,745,000	929,963	6,674,963
Total	<u>\$ 20,000,000</u>	<u>\$ 13,281,140</u>	<u>\$ 33,281,140</u>

**Debt Service Requirements**

The general obligation bonds mature through 2038. Repayment of the bonds will be funded by a separate property tax override levied on property residing within the District boundaries. Property tax revenues will be collected and disbursed out of a separate Bond Interest and Redemption Fund accounted for by the Santa Clara County Controller’s Office. This fund is not included as part of these financial statements. General school district revenues will not be required to fund the debt service on the bonds.

# EAST SIDE UNION HIGH SCHOOL DISTRICT

## 2012 MEASURE I FUND NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

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### NOTE 4 - COMMITMENTS AND CONTINGENCIES

#### Construction Commitments

As of June 30, 2014, the District had construction commitments which are partially funded by the Fund as follows below:

<u>Capital Project</u>	<u>Remaining Construction Commitment</u>	<u>Expected Date of Completion</u>
Charter - IH Occupancy Change Upgrades for ACE	\$ 55,983	6/30/2015
Charter - IH Occupancy Change Upgrades for DCP	31,377	6/30/2015
Charter - MP Blds 1201-1223 Minicampus Modernization	285,981	6/30/2015
Charter - YB Occupancy Change Upgrades - Luis Valdez	202,108	6/30/2015
District Program Cost & Program Management Services	3,817,386	12/30/2017
DW Technology - Security Camera Upgrades	208,000	6/30/2016
Independence - Building B Modernization	534,346	6/30/2016
Independence - Streetscape, Infrastructure, Wayfinding	459,813	6/30/2016
James Lick - Blds 200, 300 Integrated Classrooms	583,006	6/30/2015
James Lick - Swimming Pool Modernization	17,766	6/30/2016
Mount Pleasant - Swimming Pool Modernization	18,141	6/30/2016
Piedmont Hills - Swimming Pool Modernization	17,635	6/30/2016
Santa Teresa - Swimming Pool Modernization	18,035	6/30/2016
Silver Creek - Swimming Pool Modernization	17,935	6/30/2016
WC Overfelt - Swimming Pool Modernization	18,016	6/30/2016
	<u>\$ 6,285,528</u>	

#### Litigation

The Fund is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the Fund as of June 30, 2014.

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***INDEPENDENT AUDITOR'S REPORT***

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Trustees and  
Citizens Oversight Committee  
East Side Union High School District  
San Jose, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the East Side Union High School District's (the District) 2012 Measure I Fund (the Fund), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements, and have issued our report thereon dated December 2, 2014.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Fund's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control.

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Palo Alto, California  
December 2, 2014

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***SCHEDULE OF FINDINGS AND QUESTIONED COSTS***

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**EAST SIDE UNION HIGH SCHOOL DISTRICT**

**2012 MEASURE I FUND  
FINANCIAL STATEMENT FINDINGS  
JUNE 30, 2014**

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None reported.



**EAST SIDE UNION HIGH SCHOOL DISTRICT**

**2012 MEASURE I FUND**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

**JUNE 30, 2014**

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None reported.

**EAST SIDE UNION HIGH SCHOOL DISTRICT**

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**2012 MEASURE I FUND  
PERFORMANCE AUDIT**

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**FOR THE YEAR ENDED JUNE 30, 2014**

**EAST SIDE UNION HIGH SCHOOL DISTRICT  
2012 MEASURE I FUND**

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## INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE

Governing Board and  
Citizens Oversight Committee  
East Side Union High School District  
San Jose, California

We were engaged to conduct a performance audit of the East Side Union High School District (the District), 2012 Measure I Fund (the Fund) for the year ended June 30, 2014.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report, which includes determining the Fund's compliance with the performance requirements as referred to in the 2012 Measure I and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the Fund's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the Fund's internal control in order to determine if the internal controls were adequate to help ensure the Fund's compliance with the requirements referred to in the 2012 Measure I and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended 2012 Measure I Funds only for the specific projects approved by the voters in accordance with 2012 Measure I, and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution.

Palo Alto, California  
December 2, 2014

# **EAST SIDE UNION HIGH SCHOOL DISTRICT**

## **2012 MEASURE I FUND**

**JUNE 30, 2014**

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### ***AUTHORITY FOR ISSUANCE***

The 2012 Measure I Bonds are issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law.

The general obligation bonds were authorized by an election of the registered voters of the East Side Union High School District held in November 6, 2012. The authorized issuance amount of the bonds is \$120,000,000. The first series of bonds in the amount of \$20,000,000 were sold on November 13, 2013.

### ***PURPOSE OF ISSUANCE***

The net proceeds of the bonds issued under the authorization will be used for the purposes specified in the measure submitted at the 2012 election, which include upgrading classrooms and science labs, providing safety improvements, repairs, and to construct classrooms/facilities.

Per the Measure, the scope of bond proceeds is "To upgrade computer/science labs; improve security/safety; repair, equip, and construct classrooms/facilities at Andrew Hill, Calero, Evergreen Valley, Foothill, Independence, James Lick, Mt. Pleasant, Oak Grove, Piedmont Hills, Santa Teresa, Silver Creek, Yerba Buena, W.C. Overfelt, and District adult, alternative, and charter schools; and acquire property for new schools."

### ***AUTHORITY FOR THE AUDIT***

On November 6, 2012, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act which amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in Education Code Sections 15278-15282:

1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
2. The school district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction and information technology needs in developing the project list.
3. Requires the school district to appoint a citizen's oversight committee.
4. Requires the school district to conduct an annual independent financial audit and performance audit in accordance with the Government Auditing Standards issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
5. Requires the school district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

# **EAST SIDE UNION HIGH SCHOOL DISTRICT**

## **2012 MEASURE I FUND**

**JUNE 30, 2014**

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### ***OBJECTIVES OF THE AUDIT***

1. Determine whether expenditures charged to the Fund have been made in accordance with the bond project list approved by the voters through the approval of the 2012 Measure I.
2. Determine whether salary transactions charged to the Fund were in support of the 2012 Measure I and not for District general administration or operations.

### ***SCOPE OF THE AUDIT***

The scope of our performance audit covered the period of July 1, 2013 to June 30, 2014. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2014 were not reviewed or included within the scope of our audit or in this report.

### ***PROCEDURES PERFORMED***

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2014 for the 2012 Measure I Fund. Within the fiscal year audited, we obtained invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution and 2012 Measure I as to the approved bond projects list. We performed the following procedures:

1. We selected a sample of expenditures for the period starting July 1, 2013 and ending June 30, 2014, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text.
2. Our sample included transactions totaling \$1,262,467. This represents 71 percent of the total expenditures of \$1,766,291.
3. We verified that funds were generally expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects. In addition, we verified that funds held were used for salaries of administrators only to the extent they perform administrative oversight work on construction projects as allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

### ***CONCLUSION***

The results of our tests indicated that, in all significant respects, the East Side Union High School District has properly accounted for the expenditures held in the Fund and that such expenditures were made for authorized bond projects. Further, it was noted that funds held in the Fund, and expended by the District, were used for salaries of administrators only to the extent they perform administrative oversight work on construction projects as allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

**EAST SIDE UNION HIGH SCHOOL DISTRICT**

**2012 MEASURE I FUND  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
JUNE 30, 2014**

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None reported.